

**THE UNIVERSITY OF WYOMING**  
**MINUTES OF THE TRUSTEES**

**January 28, 1957**

**For the confidential information**  
**of the Board of Trustee**

Minutes of Joint Meeting of  
State Board of Education,  
Board of Trustees of University of Wyoming,  
Boards of Trustees of Junior and Community Colleges,  
and  
Administrative Heads of University and Two-Year Colleges  
January 28, 1957

At the invitation of the Presidents of the State Board of Education and the University of Wyoming Board of Trustees, a joint meeting of the State Board of Education, the University Board of Trustees, the Boards of Trustees of the junior and community colleges, and the administrative heads of the University and the two-year colleges was held at the Wyoming Education Association home in Cheyenne on January 28. Following is a list of those present for part or all of the session:

State Board of Education:

Mr. Joseph I. Williams, Evanston  
Mr. E. L. Appleby, Laramie  
Miss Maude Long, Casper  
Mr. Robert W. Skinner, Sheridan  
Mr. Warren M. Brown, Cheyenne  
Miss Velma Linford, Cheyenne

Northern Wyoming Community College:

Mr. Richard E. White, Sheridan  
Mr. W. M. Poulson, Sheridan  
Mr. Douglas Hutton, Sheridan  
Mr. Robert Holstedt, Sheridan  
(Attorney for College)

Casper Junior College:

Dean M. F. Griffith, Casper  
Mr. Jackson F. King, Casper

University of Wyoming:

Mr. Clifford P. Hansen, Jackson  
Mr. John A. Reed, Kemmerer  
Mr. J. R. Sullivan, Laramie  
Mrs. Lorna Patterson, Shell  
Mr. Harold E. Brough, Evanston  
Mr. Harold F. Newton, Sheridan  
Mr. L. W. (Jack) Jones, Rock Springs  
Mr. Roy Chamberlain, Lusk  
Mr. Roy Peck, Riverton  
Mr. J. M. McIntire, Casper  
Mrs. Neil Bush, Hulett  
Dr. G. D. Humphrey, Laramie  
Mr. L. G. Meeboer, Laramie  
(Director of Finance and Budget)

Northwest Community College:

Mr. J. E. Christensen, Powell  
Mr. Harold Stoudt, Powell

Goshen County Community College:

Mrs. Ralph Morrill, Torrington  
Mr. E. B. Cope, Torrington  
Mr. N. D. Bassford, Torrington  
Mr. G. W. Griffin, Torrington

Ways and Means Committee of Legislature:

Mr. E. G. Rudolph, Laramie  
Mr. David Foote, Casper  
(Legal Advisor for Board of Trustees)

The meeting was called to order at 10:00 a.m. by Mr. Williams, President of the State Board of Education. At his invitation, Mr. Karl Winchell, Executive Secretary of the Wyoming Education Association, welcomed the group to Cheyenne and to the new headquarters of the Wyoming Education Association. Mr. Williams expressed his pleasure at the fine

response the invitation to the meeting had brought and then asked Mr. Hansen, President of the University Board of Trustees, to take charge of the meeting.

Mr. Hansen stated that the purpose of the meeting was to try to settle points of difference among the various groups and arrive at some accord in the efforts to expand educational opportunity in Wyoming. He asked the chief administrative officer of each of the colleges to state the problem as he saw it.

Speaking first, Dr. Humphrey reviewed briefly the history of the junior college movement in the United States; reminded the group of the University's interest in junior and community colleges, as evidenced by the assistance given in the establishment of the colleges at Powell, Sheridan, and Torrington; spoke of the efforts that had been made by the heads of the two-year colleges and himself to work out legislation which would be agreeable to all concerned and of subsequent submission of legislation which no one at the University had had an opportunity to see; and concluded by stating that it was a time for unselfish thinking and action in order to protect and maintain the present two-year colleges and prevent establishment of other colleges not needed by the state.

Dean Griffith stated his conviction that junior colleges are more like high schools than they are like universities and that they should, like high schools, receive state aid but should be locally controlled. \* He added that he thought there should be some accrediting agreement between

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\*He called attention to the situation in Colorado, where junior colleges are locally controlled and receive state aid in much the same manner as do the public schools. (This sentence not incorporated in the minutes sent to the participants in the meeting.)

degree-granting institutions and junior colleges but stressed his belief that there should be cooperation with, rather than control by, degree-granting institutions.

Mr. Christensen spoke of the need for an amendment to the 1945 law (under which the Casper Junior College was established) to prevent establishment of other two-year colleges in communities in which they are not needed. He also pointed out that, while the Northwest Community College presently is in good financial condition, it might have to limit enrollment in the future unless state aid is provided. He stated his feeling that the state should be responsible for helping to pay for the education of the 53 per cent of his institution's students who come from outside the district.

Mr. White listed financial support as the chief problem of the Northern Wyoming Community College. He pointed out that, without state aid, the College would have to limit enrollment and would probably lose some of its better faculty members. It was his conviction, he stated, that the controls contained in the 1951 law were sufficient to prevent establishment of future colleges which should not be established, and that amending the 1945 law to provide similar controls would be sufficient, without setting up any body to pass on the establishment of such colleges. Concluding his remarks, Mr. White stated the general approval of the Sheridan people of the cooperative arrangement with the University of Wyoming under which the College operates.

Since Mr. Conger, Director of the Goshen County Community College, was hospitalized and unable to be present, Mr. Cope, President of the College's Board of Trustees, spoke on behalf of that institution. Mr. Cope also expressed approval of the memorandum of agreement between the Goshen County Community College and the University and stated his feeling that the two-year

colleges should have the help and guidance of the University Board of Trustees. He called attention to the struggle which his institution had had in the years since its establishment and stated that state aid would be the answer to many of its problems.

In the discussion which followed the statements by the college heads, several other ideas were presented. Dr. Humphrey pointed out that the two-year colleges are an integral part of the state's educational system and that, while he agreed on local control of community programs, he felt there should be some state control of transfer programs, just as there is state control of the public schools through the State Board of Education and of the University through its Board of Trustees.

Mr. White described the formula that had been used as a basis for the bill prepared in Sheridan requesting an appropriation of \$500,000 for the two-year colleges for the 1957-59 biennium.

Mr. Foote assured the group of his personal interest in seeing state aid given to the two-year colleges and promised that the request for an appropriation would receive the careful consideration of the Ways and Means Committee.

Mr. Holstedt pointed out the desirability of an amendment to the 1945 law providing for the same controls provided for in the 1951 law--requirement that a district or districts have an assessed valuation of \$20,000,000 and a total of 700 high school pupils--rather than the \$30,000,000 valuation and 800 high school pupils provided for in the bill drafted in the meetings of the college heads.

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\*Mr. Reed referred to the comparison which had been made between the junior college set-up in Colorado and Wyoming and stated that he did not feel the situation was comparable, since Wyoming has a depreciating tangible assessed valuation and an appreciating intangible resources valuation. He added that in any plans for future two-year colleges in the state consideration should be given to what the future valuation will be. (This paragraph not incorporated in the minutes sent to the participants in the meeting.)



Mr. Peck and Mr. Jones spoke of the danger of a number of communities attempting to establish two-year colleges if state aid is made available to these colleges. They pointed out that in their own areas there was already a definite move under way to establish junior colleges.

Mr. Skinner summarized the three principal areas of interest as follows: (1) state aid for junior and community colleges; (2) controls over existing two-year colleges; and (3) limitation on establishment of future two-year colleges.

The meeting adjourned for lunch at 12:30 and reassembled at 2:15 p.m.

Mr. Hansen stated that, following a brief discussion period, he would declare a recess so that the different groups might meet and agree on the stand they would take on the issues to be voted on after the recess. He suggested that attention be given to the broad problems involved rather than to the mechanics of implementing various plans. Most of the discussion prior to the recess centered around the question of the limitations to be placed on establishment of future colleges. Mr. Christensen and several of the University Trustees expressed the feeling that some body should be set up to make surveys in areas desiring to establish colleges and pass on whether or not they should be permitted to do so. Mr. White stated the opinion that existing junior colleges should not be placed in the position of trying to keep other sections of the state from doing what their sections have already done.

The meeting recessed at 3:10 p.m. and was called to order again at 3:55 p.m.

Since three members of the Torrington delegation found it necessary to leave, Mr. Cope stated that his group had decided on the following recommendations: (1) request the Legislature for an appropriation of approximately \$160,000, of which each two-year college would receive \$10,000 per year, with the remainder to be prorated on a per student

basis; (2) amend the 1945 law to conform to the 1951 law; and (3) set up a board or commission to determine what communities should be permitted to establish new community colleges.

After representatives of each of the other groups present had been given an opportunity to state agreements reached during the recess, Mr. Hansen suggested that motions would be in order.

Mr. Skinner moved that it be the sense of the group to recommend state aid for junior and community colleges. Mr. Hutton seconded the motion.

Mr. Newton expressed his objection to voting on the question of state aid until after the question of limitation had been decided. He moved that Mr. Skinner's motion be tabled pending passage of other motions. Mr. Brough seconded the motion and it was carried, seven voting no.

Mr. Newton then moved that the 1945 law be amended to conform to the 1951 law as amended--that is, to provide that any district or districts wishing to establish a two-year college must have an assessed valuation of \$20,000,000 and a total of 700 high school pupils. Mr. Stoudt seconded the motion and it was carried.

Dr. Humphrey moved that SF 151 and HB 145 be correlated into one bill to take care of the provision for enlarging a community college district, removing the prohibition against state aid, and changing the composition of the Community College Commission; and that there be incorporated into HB 145 that part of SF 151 providing for approval by the State Board of Education and the University Board of Trustees of any new community colleges to be established during the next two years, it being understood that during the next two years a study would be made and meetings would be held to develop a bill for presentation to the 1959 Legislature setting up a special commission to exercise control over establishment of such institutions. Mr. Hutton seconded the motion and it was carried.

Mr. Newton then moved to amend his motion regarding the amendment of the 1945 law to include the words, "and provided further that no such program can be established without prior approval of the University Board of Trustees and the State Board of Education for a two-year period." Mr. Stoudt seconded the motion.

Mr. Holstedt moved that both Mr. Newton's and Dr. Humphrey's motions be amended to set July 1, 1959 as the terminal date for control by the State Board of Education and the University Board of Trustees of the establishment of new two-year institutions. Mr. Jones seconded Mr. Holstedt's motion to amend and it was carried.

Mr. Hansen then called for a vote on Mr. Newton's motion and it was carried.

Dr. Humphrey moved that Mr. Skinner's motion regarding state aid be taken off the table. Mr. Peck seconded the motion and it was carried. Mr. Hansen then called for a vote on Mr. Skinner's motion, which had been seconded by Mr. Hutton, that the group go on record as favoring state aid to junior and community colleges. The motion was carried unanimously.

Mr. Hansen announced that the Ways and Means Committee had promised a hearing the following day at 9:00 a.m. for representatives of the various groups regarding the question of state aid. Each college was asked to have two representatives present for the meeting. Details of communicating to the Legislature the other recommendations of the group were left to the heads of the various colleges to be worked out.

The meeting adjourned at 5:15 p.m.

Respectfully submitted,

*Tom Womack*

Tom Womack  
Secretary Pro Tem



**January 28, 1957**

Several short sessions of the University of Wyoming Board of Trustees were held during recesses and following adjournment of the special joint meeting of the State Board of Education, the University Board of Trustees, the Boards of Trustees of the junior and community colleges, and the chief administrative officers of the University and the two-year colleges which was held at the Wyoming Education Association headquarters in Cheyenne on January 28.

Present for all or part of these sessions were the following: Hansen, Sullivan, Reed, Patterson, Brough, Jones, Newton, Chamberlain, Peck, McIntire, Bush and, ex-officio, Linford and Humphrey.

The first session was held during an afternoon recess in the joint meeting.

Dr. Humphrey informed the Trustees that it would be necessary to have a meeting of the Board within a week to select a new head football coach. Several Trustees expressed the feeling that the Board should have an opportunity to know what persons were being considered for the position and what criteria were being used in making a selection prior to the meeting at which final recommendation would be made. Dr. Humphrey agreed to call Athletic Director G. J. Jacoby and ask him to come to Cheyenne for a meeting with the Trustees later in the day.

The Board assembled again at the Frontier Hotel at 5:30 p.m. following the close of the joint meeting with the State Board of Education and the Boards of Trustees of the two-year colleges. Mr. Jacoby was present for this session.

Dr. Humphrey explained that he and Mr. Jacoby had discussed the following points, among others, with those whom they had interviewed for the head football coaching position: personal qualifications, including

EMPLOYMENT OF HEAD  
FOOTBALL COACH

age, training, family, etc.; coaching experience; methods of coaching; recruiting; staff make-up; tenure and salary; Wyoming's physical plant and budget for athletics. He stated that each person interviewed had been informed of the requirement that at least one Wyoming graduate be employed as a member of the coaching staff.

Mr. Jacoby then stated that the 75 or more applications which had been received had been screened and that he and Dr. Humphrey had interviewed four men in Chicago during the week end. He gave the Board their names: Charles Purvis of Illinois, Bert Smith of Michigan State, Robert Devaney of Michigan State, and Robert McBride, formerly of Notre Dame and presently sales manager for a trucking company. He outlined briefly the qualifications of each of those interviewed and stated that he expected to interview two others--Jerry Burns of Iowa and Carl Selmer, a Wyoming graduate now coaching at Worland. He stated that presently he and Dr. Humphrey favored Robert Devaney of Michigan State, believing that he would be the best coach and would best fit into the situation at the University of Wyoming.

After some discussion as to procedure, it was decided that whatever coach Mr. Jacoby and President Humphrey selected as their first choice should be invited to the campus, with his wife, and that if agreement could be reached on terms, the coach should then be invited to return for interview with the Board.

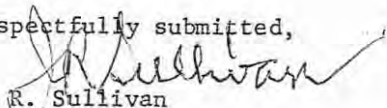
Dr. Humphrey stated that, in the absence of opposition from the Trustees, and unless complications arose necessitating a change, a meeting of the Board would be held on Monday, February 4.

The meeting adjourned for dinner at 6:40 p.m.

During dinner President Humphrey asked permission to bring up one other matter for discussion. He stated that, following the Board meeting on January 21, he had learned it would not be possible to secure the federal funds for the Student Health building which he had earlier been advised might be available. He added that contacts had then been made with Mr. W. T. Nightingale of the Mountain Fuel Supply Company and Mr. Percy Spencer, President of the Sinclair Oil and Gas Company, who had given assurance of their willingness to secure funds from the oil and gas industry for furnishing an addition to the Engineering building provided the state would make funds available for constructing the addition. Dr. Humphrey went on to say that, after consulting with Mr. McIntire, he had met with the Governor and the chairman of the joint Ways and Means Committee and they had arrived at the following plan to permit construction of the proposed addition: use the \$200,000 set aside for remodeling of the old Library building and the \$50,000 promised by Vice Admiral E. S. Land and introduce a bill providing for a bond issue not to exceed \$500,000, to be repaid over a maximum period of fifteen years from mineral royalties budgeted to the Building Improvement Fund. He stated that it might be possible to apply as much as \$50,000 a year toward retirement of the bonds. Dr. Humphrey pointed out that the cost of constructing the proposed addition had been estimated at \$650,000 but that an extra \$100,000 had been included in the bill as a safeguard.

Because of the need for getting the bill introduced prior to the deadline, Dr. Humphrey stated that he and Mr. McIntire had assumed responsibility for having it prepared, and he asked the Board's approval of their action. Mr. Jones moved that the action taken be approved. Mr. Peck seconded the motion and it was carried.

Respectfully submitted,

  
J. R. Sullivan  
Secretary

ENGINEERING BUILDING  
ADDITION